

# Voters' Perception of Pork Barrel Politics

PMCb1113 Money and Politics

# Voters' perception of pork-barrel - THEORY

- Classical notion politicians **need to make favourable decisions** in order to please their constituents and secure re-election (Downs 1957, Schumpeter 1943)
- Social psychology "Procedural fairness theory" (Allen & Birch, 2014; Hibbing & Theiss-Morse, 2002, 2008)
  - People care about how decisions are made
  - Basic principle process should be fair (to maintain the trust and support from voters)
  - Personal motives can harm political trust people less inclined to trust and vote
  - In politics: politicians/decision-makers should be impartial (without personal interests in the outcome)

#### Challenge:

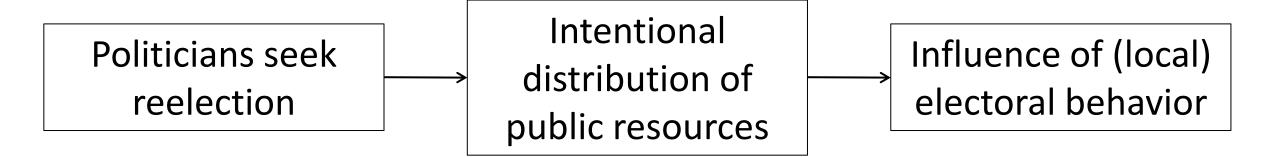
To please potential voters (favourable policies) and remain fair and impartial







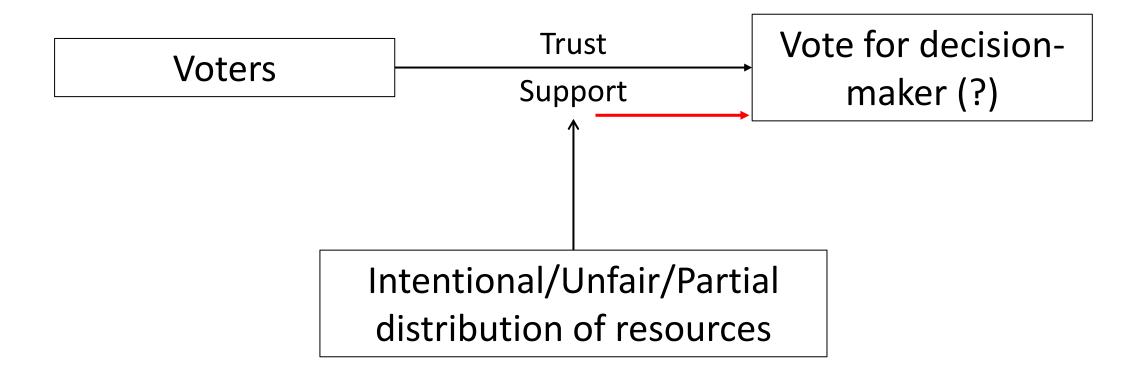
# Voters' perception of pork-barrel – THEORY vs. PRACTICE



Downs, 1957 Mayhew, 1974 Popkin, 1991 Schumpeter, 1943

Costa-I-Font et al., 2003 Denemark, 2000, 2014 Milligan & Smart, 2005 Kitschelt, 2000 Kitschelt & Wilkinson, 2007 Stokes, 2005 Stokes et al., 2013

# Voters' perception of pork-barrel – THEORY vs. PRACTICE



#### **Motivation for research**

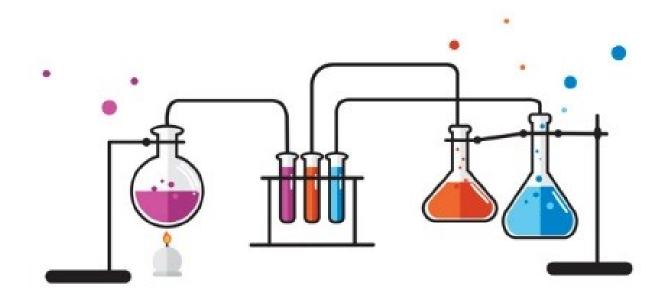
- "Pork-barrel" unfair/impartial allocation of public finances tool for securing votes/reelection
- UNFAIR = BAD
- UNFAIR + BENEFIT = ??



How voters perceive this inherently unfair effort to ensure their votes in case they can benefit from it?

(Are openly expressed "pork-barrel" efforts efficient for politicians?)

# **Best way to study voters (and perception?)**



**EXPERIMENT** 

# **Experiment (in political science)**

Why/when do we need experiment?

CAUSE

CAUSE

(independent variables)

(dependent variables)

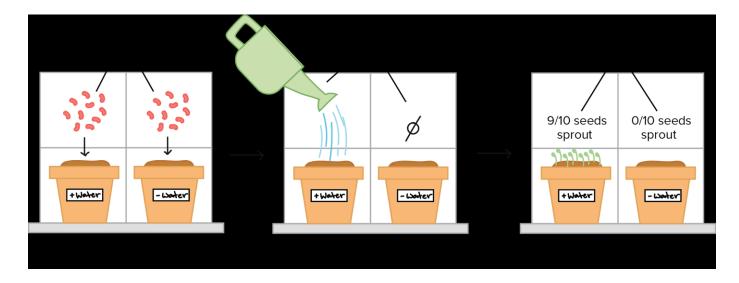
#### How?

- Randomization
- Standardization
- Placebo effect (medicine)

# **Experiment (in political science)**

#### Randomization

- Assignment of subjects into *experimental conditions (groups)* difference in experimental manipulation
- **Random** assignment  $\rightarrow$  even distribution of unseen factors  $\rightarrow$  reduction of biases
- No systematic differences in subjects (and between groups)



source: khanacademy.org

# **Experiment (in political science)**

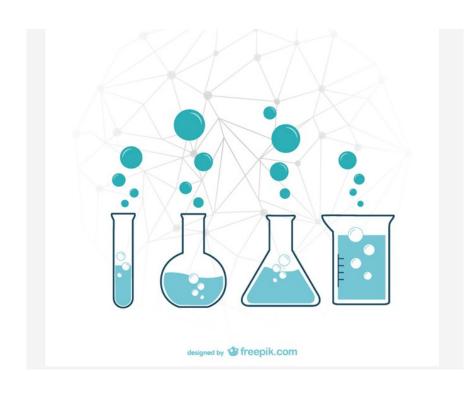
#### **Standardization**

- To ensure the same *procedures* and *measures* apply for *all subjects* (respondents)
- All experimental sessions administered in the same way
- Laboratory experiments (*controlled* environment)
- Only values of independent variable can be (and have to be) manipulated



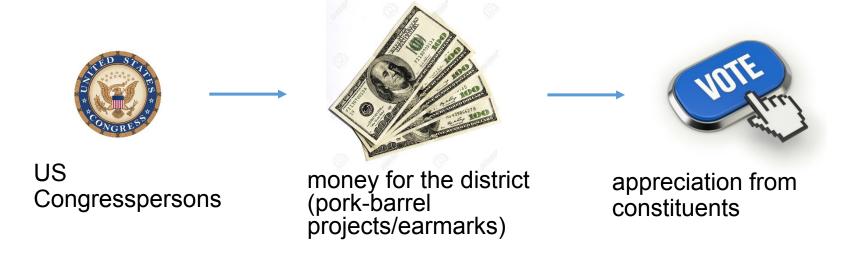






# Pork-barrel in lab

Desirable pork: do voters reward for earmark acquisition?



- More grateful constituents v. general public opposes pork-barrel spending
- Braidwood: explain this discrepancy
- Experimental data



Desirable pork: do voters reward for earmark acquisition?

- Scholars: pork-barrel politics make elections more safe (higher voters' evaluation)
- Theory: voters must be able to successfully connect actions of elected officials to specific benefit – requires knowledge of the voters (Popkin 1991)
- Evidence: citizens are uninformed about spending (and politics)
- Braidwood first to directly measure connection between pork-barrel politics and opinions
- Assumption: despite the "pork" is disliked in aggregate, can particular benefits increase politician's support?
- Personal economic well being (new roads, schools, ...) key factor in the candidate assessments



Desirable pork: do voters reward for earmark acquisition?

#### Hypotheses:

- Information about money secured for the local benefit will increase favorable evaluations of responsible member of Congress
- Information about **personally relevant local benefit** will increase evaluations of responsible member of Congress



People like local projects, especially those devoted to the issues that are personally important to them



Desirable pork: do voters reward for earmark acquisition?

#### **Experiment**

- Survey-based lab experiment
- Subjects: Amazon's Mechanical Turk (Florida residents to ensure direct connection between MC and voters)
- 5 groups (5 experimental conditions):









Control group – no text

Desirable pork: do voters reward for earmark acquisition?

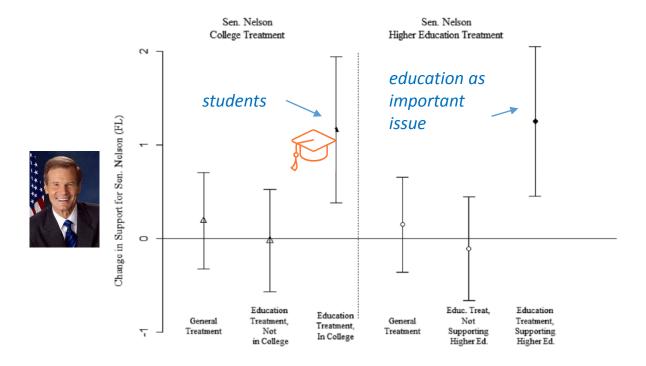
#### **Experiment**

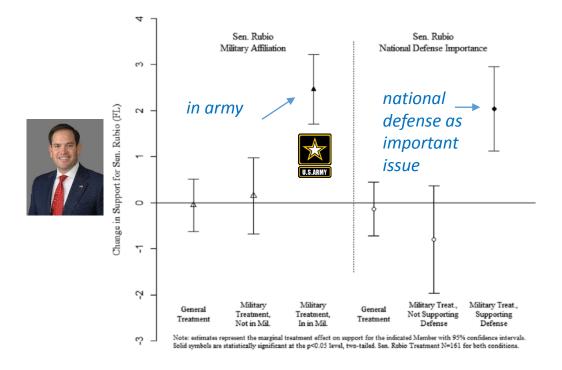
- Follow-up questionnaire
- Dependent variable: support for the MC
- Measure issue saliency
- Comparison of MCs evaluation



Desirable pork: do voters reward for earmark acquisition?

#### **Results**





Desirable pork: do voters reward for earmark acquisition?

#### **Results**

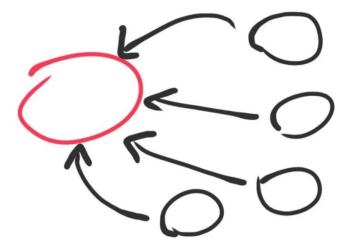
- Exposure to the general treatment did not affect assessment of congressmen
- Higher saliency of the issue increases positive evaluation of congressmen

#### **CONCLUSION**

• Earmarks/pork-barrel politics *may* help politicians

#### **CONDITION!**

Issue/project must be individually relevant to the recipient/voter



How Politicians' Reelection Efforts Can Reduce Public Trust, Electoral Support, and Policy Approval

- Experiment in Denmark
- Based on Procedural fairness theory (attention of voters to both outcomes and fairness of procedure)
- Assumption: people respond negatively to the reelection effort of politicians EVEN when such efforts are targeted at themselves (and provide them with favorable outcomes)

### Impartiality/fairness = central determinant of vote choice (?)





How Politicians' Reelection Efforts Can Reduce Public Trust, Electoral Support, and Policy Approval

#### Hypotheses:

- Citizens will be **less inclined to trust** a political decision-maker who adopts a political decision motivated by winning reelection.
- Citizens will be **less inclined to vote** for a political decision-maker who adopts a political decision motivated by winning reelection.
- Citizens will be less inclined to support a political decision adopted by a political decision-maker motivated by winning reelection.

How Politicians' Reelection Efforts Can Reduce Public Trust, Electoral Support, and Policy Approval

#### Study 1

- Survey-based experiment
- Between subject design
- 2 x 2 factorial design (2 independent variables)
  - Decision maker impartiality
  - Outcome favorability
- Paper and pencil
- Subjects: Danish medical students (N = 154)
- 4 groups/experimental conditions

How Politicians' Reelection Efforts Can Reduce Public Trust, Electoral Support, and Policy Approval

#### Treatment:

Made-up newspaper article in *Politiken* describing fictitious policy initiative at the EU level (article described how were participating countries chosen to the new educational grant scheme)

	Impartial decision-maker	Partial decision-maker
Favourable	Decision maker: Danish Distribution: <mark>random</mark> (money goes to Denmark)	Decision maker: Danish Distribution: partial (money goes to Denmark)
Unfavourable	Decision maker: Belgian Distribution: <mark>random</mark> (money goes to Belgium)	Decision maker: Belgian Distribution: partial (money goes to Belgium)

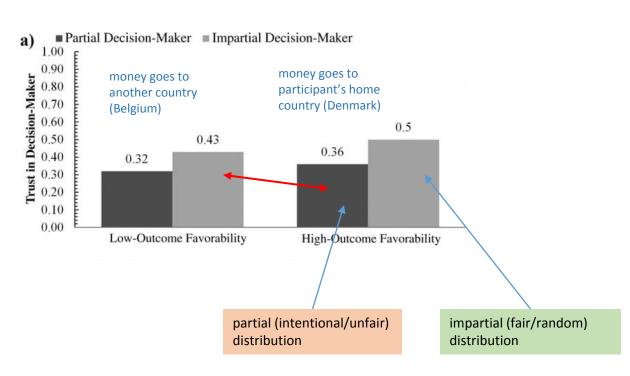


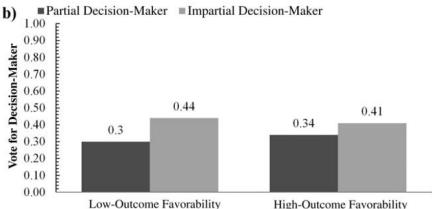
How Politicians' Reelection Efforts Can Reduce Public Trust, Electoral Support, and Policy Approval

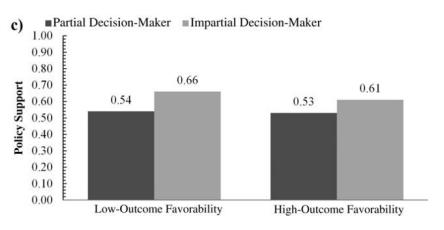
- Follow-up questionnaire
- Measurement of dependent variables:
  - **Trust** in decision-maker
  - Inclination to vote for decision-maker
  - **Support** for decision (money distribution)
- Questions with 0-10 scale

How Politicians' Reelection Efforts Can Reduce Public Trust, Electoral Support, and Policy Approval

#### **Results:**







How Politicians' Reelection Efforts Can Reduce Public Trust, Electoral Support, and Policy Approval

#### **Results:**

- Reelection efforts of politicians can depress public trust, inclination to vote and support of the political decision
- Effect **persists even when people can benefit** from such efforts
- (Procedural) fairness matters



#### What we know so far?

Existing findings limited and contradictory



Experimental studies:



**USA** – subjects who benefited from redistribution (aimed to please the voters) appreciated such decision (Braidwood 2015)

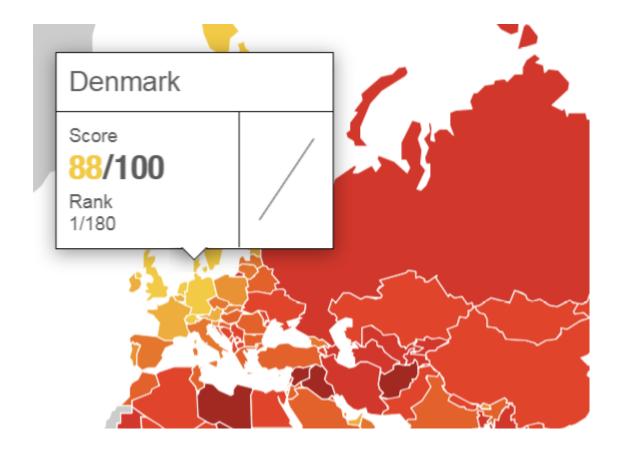


**Denmark** – subjects responded to reelection efforts of politicians (impartial redistribution of public finances) with <u>lower level</u> of trust and <u>reduced willingness</u> to **vote** even when they can <u>benefit</u> from redistribution (Bøggild 2016)

Appears that voters can perceive pork-barrel strategies both in positive and negative way

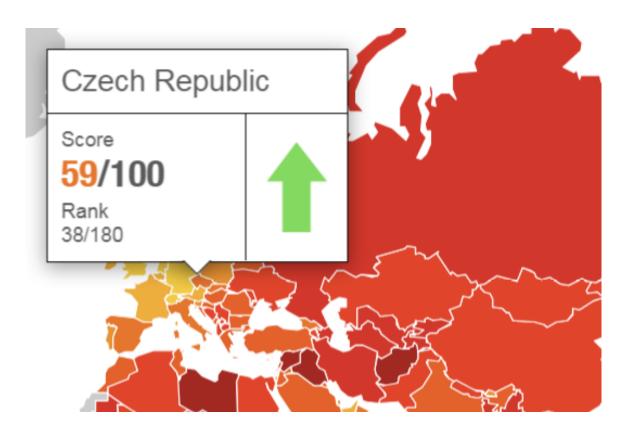
# **Contextually conditioned effect?**

- Corruption Perceptions Index (CPI) "perceived levels of corruption" – defined as "the misuse of public power for private benefit"
- Denmark vs. CE countries



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# **Contextually conditioned effect?**

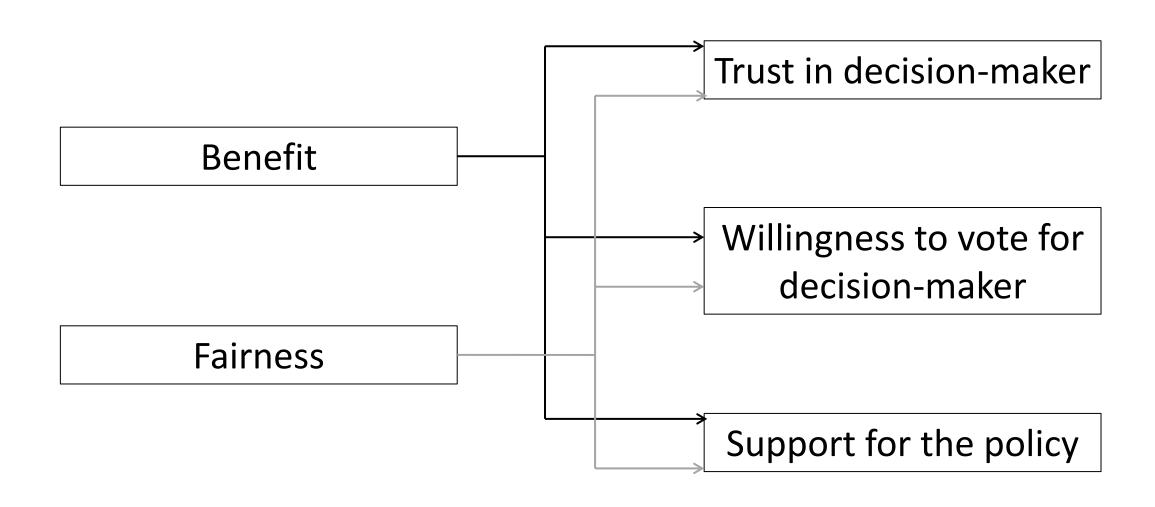
- Corruption Perceptions Index (CPI) "perceived levels of corruption" – defined as "the misuse of public power for private benefit"
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I Don't Like It Unless It's for Me: Perceptions of Pork-Barrel Politics in Central and Eastern Europe

- Project "Distributive Politics in Central Europe" study of pork-barrel politics in CE (patterns of distribution, strategies, factors influencing distributive politics etc.)
- **Experimental part** better understanding of psychological mechanisms behind distribution of subsidies
- Series of survey experiments (manipulation based on Boggild's (2016) study) replication
- **Pilot study:** summer 2018 non representative sample of 87 subjects (survey distributed via social networks) goal: test the design and manipulation
- **1st study**: 2018 Slovakia **representative sample** of 700 subjects
- **2nd study**: 2019 Czech republic **representative sample** of 1025 subjects goal: replicate findings from 1st study

I Don't Like It Unless It's for Me: Perceptions of Pork-Barrel Politics in Central and Eastern Europe



I Don't Like It Unless It's for Me: Perceptions of Pork-Barrel Politics in Central and Eastern Europe

#### **Experimental design:**

- **Experimental manipulation**: newspaper article describing the way how money from madeup trial European health care grant scheme were distributed among several EU members
- 4 scenarios/versions: differences:
  - **Benefit from distribution -** origin of the politician (decision-maker responsible for the distribution of the money)
    - Slovak/Hungarian
    - Czech/German
  - Fairness of such distribution
    - random draw
    - intentional (secure votes in upcoming elections)
- Participants randomly assigned to each condition



I Don't Like It Unless It's for Me: Perceptions of Pork-Barrel Politics in Central and Eastern Europe





**Unfair distribution** 

Fair distribution

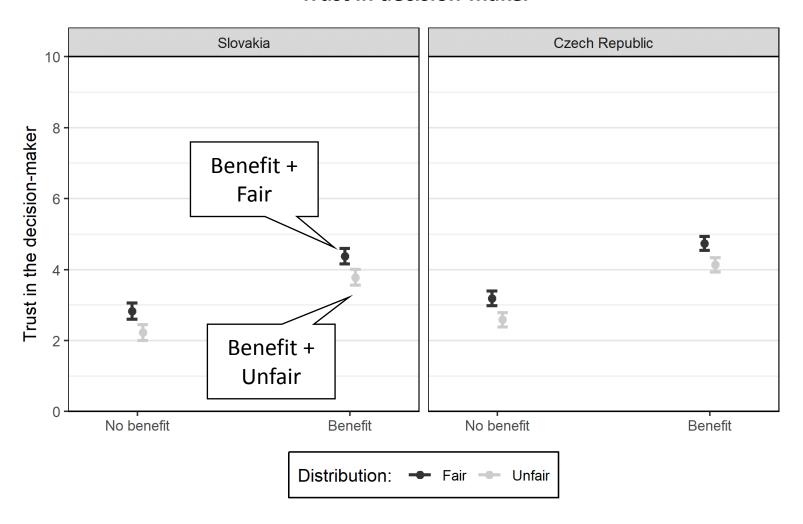
	Fair distribution	Unfair distribution
Benefit	Decision-maker: Slovak	Decision-maker: Slovak
	N = 186	N = 174
No benefit	Decision-maker: Hungarian	Decision-maker: Hungarian
	N = 171	N = 169
Total	700 participants	

Decision-maker: Czech	Decision-maker: Czech	
N = 269	N = 256	
Decision-maker: German N = 241	Decision-maker: German N = 259	
1,025 participants		

I Don't Like It Unless It's for Me: Perceptions of Pork-Barrel Politics in Central and Eastern Europe

#### **Results**

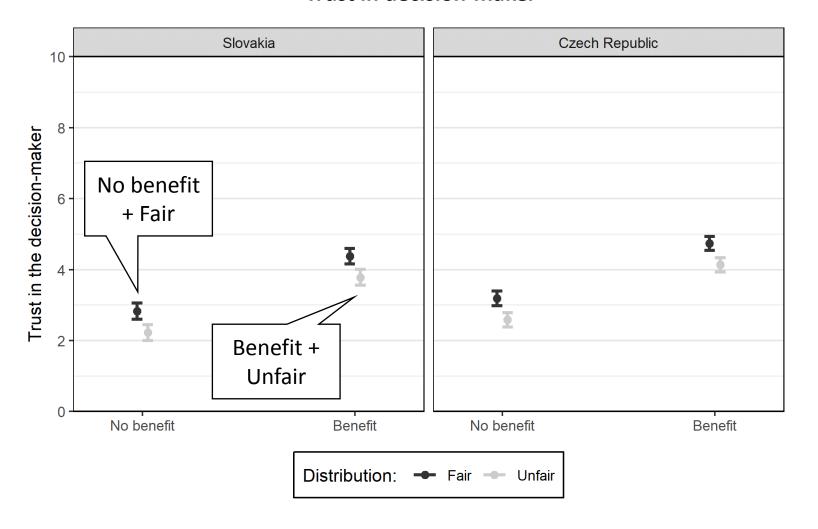
#### Trust in decision-maker



I Don't Like It Unless It's for Me: Perceptions of Pork-Barrel Politics in Central and Eastern Europe

#### **Results**

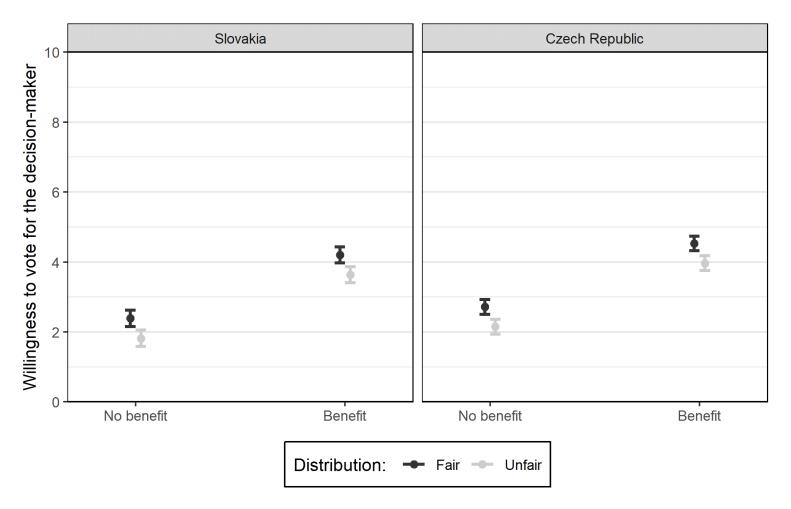
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I Don't Like It Unless It's for Me: Perceptions of Pork-Barrel Politics in Central and Eastern Europe

#### **Results**

#### Willingness to vote



I Don't Like It Unless It's for Me: Perceptions of Pork-Barrel Politics in Central and Eastern Europe

#### **Results**

#### Support for the policy



I Don't Like It Unless It's for Me: Perceptions of Pork-Barrel Politics in Central and Eastern Europe

#### **Conclusion:**

- Subjects showed higher trust (and willingness to vote) to politician, who selected countries for funding on the fair basis (random selection)
- At the same time, they appreciated more if their country benefits from the funding program
- In contrast to Danish study (Boggild 2016), results indicate that people in Slovakia and Czech Republic are willing to forgive "corruption" (unfairness) providing they benefit from it
- Reasons context, characteristics of the sample (students v. population sample)
- Main result: Benefits beat fairness