

*Avi Shlaim*

## **The Debate about 1948**

“Conquerors, my son, consider as true history only what they themselves have fabricated.”<sup>1</sup> Thus remarked the old Arab headmaster to young Saeed on his return to Haifa in the summer of 1948 in Emile Habiby’s tragicomic novel *The Secret Life of Saeed, the Ill-Fated Pessimist*. The headmaster spoke about the Israelis more in sorrow than in anger: “It is true they did demolish those villages . . . and did evict their inhabitants. But, my son, they are far more merciful than the conquerors our forefathers had years before.”<sup>2</sup>

Most Israelis would be outraged by the suggestion that they are conquerors, yet this is how they are perceived by the Palestinians. But the point of the quote is that there can be no agreement on what actually happened in 1948; each side subscribes to a different version of events. The Palestinians regard Israelis as the conquerors and themselves as the true victims of the first Arab Israeli War, which they call al-Nakba, (The Disaster). Palestinian historiography reflects these perceptions. The Israelis, on the other hand, whether conquerors or not, were the indisputable victors in the 1948 war, which they call the War of Independence. Because they were the victors, among other reasons, they were able to propagate more effectively than their opponents their version of this fateful war. History, in a sense, is the propaganda of the victors.

The conventional Zionist account of the 1948 war goes roughly as follows. The conflict between Jews and Arabs in Palestine came to a head following the passage, on 29 November 1947, of the United Nations partition resolution, which called for the establishment of two states, one Jewish and one Arab. The Jews accepted the UN plan despite the painful sacrifices it entailed, but the Palestinians, the neighboring Arab states, and the Arab League rejected it. Great Britain did everything in its power toward the end of the Palestine Mandate to frustrate the establishment of the Jewish state envisaged in the UN plan. With the expiry of the Mandate and the proclamation of the State of Israel, five Arab states sent their

armies into Palestine with the firm intention of strangling the Jewish state at birth. The subsequent struggle was an unequal one between a Jewish David and an Arab Goliath. The infant Jewish state fought a desperate, heroic, and ultimately successful battle for survival against overwhelming odds. During the war, hundreds of thousands of Palestinians fled to the neighboring Arab states, mainly in response to orders from their leaders and despite Jewish pleas to stay and demonstrate that peaceful coexistence was possible. After the war, the story continues, Israeli leaders sought peace with all their heart and all their might, but there was no one to talk to on the other side. Arab intransigence was alone responsible for the political deadlock, which was not broken until President Anwar Sadat's visit to Jerusalem thirty years later.

This conventional Zionist account or Old History of the 1948 war displays a number of features. In the first place, it is not history in the proper sense of the word. Most of the voluminous literature on the war was written not by professional historians but by participants, by politicians, soldiers, official historians, and a large host of sympathetic chroniclers, journalists, biographers, and hagiographers. Second, this literature is very short on political analysis of the war and long on chronicles of the military operations, especially the heroic feats of the Israeli fighters. Third, this literature maintains that Israel's conduct during the war was governed by higher moral standards than those of its enemies. Of particular relevance here is the precept of *tohar haneshek*, or the "purity of arms," which posits that weapons remain pure as long as they are used only for defensive purposes. This popular-heroic-moralistic version of the 1948 war is the one that is taught in Israeli schools and used extensively in the quest for legitimacy abroad. It is a prime example of the use of a nationalist version of history in the process of nation building.

Until recently, this standard Zionist version of the events surrounding the birth of the State of Israel remained largely unchallenged outside the Arab world. The fortieth anniversary of the birth of the state, however, witnessed the publication of a number of books that challenged various aspects of the standard Zionist version. First in the field, most polemical in its tone, and most comprehensive in its scope was Simha Flapan, *The Birth of Israel: Myths and Realities*. A former director of the Arab Affairs Department of the left-wing Mapam Party and editor of the Middle East monthly *New Outlook*, Flapan wrote his book with an explicit political rather than academic aim in mind: to expose the myths that he claimed served as the basis of Israeli propaganda and policy. "The myths that Israel forged during the formation of the state," writes Flapan,

“have hardened into this impenetrable and dangerous ideological shield.”<sup>3</sup> After listing seven myths, to each of which a chapter in the book is devoted, Flapan frankly admits the political purpose of the whole exercise: “It is the purpose of this book to debunk these myths, not as an academic exercise but as a contribution to a better understanding of the Palestinian problem and to a more constructive approach to its solution.”<sup>4</sup>

Other books that were critical in their treatment of the Zionist rendition of events, though without an explicit political agenda, included Benny Morris, *The Birth of the Palestinian Refugee Problem, 1947–1949*,<sup>5</sup> Ilan Pappé, *Britain and the Arab-Israeli Conflict, 1948–51*,<sup>6</sup> and my own *Collusion across the Jordan: King Abdullah, the Zionist Movement, and the Partition of Palestine*.<sup>7</sup> Collectively we came to be called the Israeli revisionists or the New Historians. Neither term is entirely satisfactory. The term *revisionists* in the Zionist lexicon refers to the right-wing followers of Ze’ev Jabotinsky, who broke away from mainstream Zionism in 1925, whereas the New Historians are located on the political map somewhere to the left of the mainstream. On the other hand the term *New Historians* is rather self-congratulatory and dismissive, by implication, of everything written before they appeared on the scene as old and worthless. Professor Yehoshua Porath of the Hebrew University of Jerusalem has suggested as alternative terms *prehistory* and *history*. But this is only slightly less offensive toward the first category of historians. So, for lack of a better word, I shall use the label *Old* to refer to the proponents of the standard Zionist version on the 1948 war and the label *New* to the recent left-wing critics of this version, including myself.

The first thing to note about the New Historiography is that much of it is not new. Many of the arguments that are central to the New Historiography were advanced long ago by Israeli writers, not to mention Palestinian, Arab, and Western writers. To list all these Israeli writers is beyond the scope of this essay, but a few examples might suffice. One common thread that runs through the New Historiography is a critical stance toward David Ben-Gurion, the founder of the State of Israel and its first prime minister. Many of the recent criticisms of Ben-Gurion are foreshadowed in a book written by a former Israeli Defense Forces (IDF) official historian, Lt. Col. Israel Baer, in prison after he was convicted of spying for the Soviet Union.<sup>8</sup>

A significant start in revising the conventional Zionist view of British policy toward the end of the Palestine Mandate was made by Gabriel Cohen in a volume with a characteristically old-fashioned title:

*Hayinu Ke-Holmim* [We Were as Dreamers].<sup>9</sup> Ya'acov Shim'oni, deputy director of the Middle East Department of the Foreign Ministry in 1948, published a highly perceptive article on the hesitations, doubts, reservations, and differences of opinion that attended the Arab decision to intervene in Palestine in May 1948.<sup>10</sup> This article, which is at odds with the dominant Zionist narrative, is all the more noteworthy for having been written by an insider. Col. Meir Pa'il wrote another corrective to the notion of a monolithic Arab world, focusing in particular on the conflict between King Abdullah of Jordan and the Palestinians.<sup>11</sup> The Zionist version of the causes of the Palestinian refugee problem was called into question by a number of Israeli writers and most convincingly by Rony Gabbay.<sup>12</sup> Finally, the argument that Israel's commitment to peace with the Arabs did not match the official rhetoric can be traced to a book published under a pseudonym by two members of the Israeli Communist Party.<sup>13</sup>

Although many of the arguments of the New Historiography are not new, there is a qualitative difference between this historiography and the bulk of the earlier studies, whether they accepted or contradicted the official Zionist line. The difference, in a nutshell, is that the New Historiography is written with access to the official Israeli and Western documents whereas the earlier writers had no access, or only partial access, to the official documents. This is not a hard and fast rule; there are many exceptions, and there are also degrees of access. Nevertheless, it is generally true to say that the new historians, with the exception of the late Simha Flapan, have carried out extensive archival research in Israel, Britain, and America and that their arguments are backed by hard documentary evidence and a Western-style scholarly apparatus.

Indeed, the upsurge of new histories would not have been possible without the declassification of the official government documents. Israel adopted the British thirty-year rule for the review and declassification of foreign policy documents. If this rule is not applied by Israel as systematically as it is in Britain, it is applied rather more liberally. Both Britain and Israel have also started to follow the American example of publishing volumes of documents, which are professionally selected and edited. The first four volumes in the series *Documents on the Foreign Policy of Israel* are an invaluable and indispensable aid to research on the 1948 war and the armistice negotiations that ended it.<sup>14</sup>

On the Arab side, no government allows open access to its documents, and this restriction does pose a serious problem to the researcher. It is sometimes argued that no definitive account of the 1948 war, least

of all an account of what happened behind the scenes on the Arab side, is possible without access to the Arab state archives. But difficulty should not be construed as impossibility. In the first place, some official Arab documents are available. A prime example is the report of the Iraqi parliamentary committee of inquiry into the Palestine question, which is packed with high-level documents.<sup>15</sup> Another example is the collection of official, semiofficial, and private papers gathered by the Institute for Palestine Studies.<sup>16</sup> In addition, there is a far from negligible literature in Arabic that consists of firsthand accounts of the disaster, including the diaries and memoirs of prominent politicians and soldiers.<sup>17</sup> But even if none of these Arabic sources existed the other available sources would provide a basis for an informed analysis of the 1948 war. A military historian of the Middle Ages would be green with envy at the sight of the sources available to his contemporary Middle Eastern counterpart. Historians of the 1948 war would do much better to explore in depth the manifold sources that are available to them than to lament the denial of access to the Arab state archives.

If the release of rich new sources of information was one important reason behind the advent of historical revisionism, a change in the general political climate was another.<sup>18</sup> For many Israelis, especially liberal-minded ones, the Likud's ill-conceived and ill-fated invasion of Lebanon in 1982 marked a watershed. Until then, Zionist leaders had been careful to cultivate the image of peace lovers who would stand up and fight only if war was forced on them. Until then, the notion of *ein breira*, "no alternative," was central to the explanation of why Israel went to war and a means of legitimizing its involvement in wars. But while the fierce debate between supporters and opponents of the Lebanon War was still raging, Prime Minister Menachem Begin gave a lecture to the IDF Staff College on wars of choice and wars of no choice. He argued that the Lebanon War, like the Sinai War of 1956, was a war of choice designed to achieve national objectives. With this admission, unprecedented in the history of the Zionist movement, the national consensus around the notion of *ein breira* began to crumble, creating political space for a critical reexamination of the country's earlier history.<sup>19</sup>

The appearance of the new books on the 1948 war excited a great deal of interest and controversy in Israeli academic and political circles. A two-day conference on the end of the War of Independence organized by the Dayan Center and the Institute for Zionist Research at Tel Aviv University in April 1989 turned into a confrontation between the old Zionist version represented by historians, journalists, and veterans of that

war and the new version represented by Benny Morris and myself. Several of the speakers argued, with good reason, that the New Historians did not develop a new school or new methodology of historical writing but used conventional historical methods to advance new interpretations of the events of 1948. On the merits of the new interpretations, opinions were sharply divided. Members of the old guard, especially the Mapai old guard, bristled with hostility and roundly condemned the new interpretations. The response of the Israeli academic community, both at the conference and in subsequent reviews and discussions, was more measured. Some of the findings of the New Historiography, and especially the findings reported in Benny Morris's book, became widely accepted in the Israeli academic community and found their way into university reading lists and high school textbooks.

Among the critics of the New Historians, the most strident and vitriolic was Shabtai Teveth, David Ben-Gurion's biographer. Teveth's attack, entitled "The New Historians," appeared in four successive, full-page installments in the Israeli daily *HaAretz* on 7, 14, and 21 April and 19 May 1989. Teveth subsequently published an abridged and revised version of this series in an article entitled "Charging Israel with Original Sin" in the American Jewish monthly, *Commentary*. In this article, Teveth describes the New History as a "farrago of distortions, omissions, tendentious readings, and outright falsifications."<sup>20</sup> Teveth pursues two lines of attack. One is that the New Historiography "rests in part on defective evidence, and is characterized by serious professional flaws."<sup>21</sup> The other is that the New Historiography is pro-Palestinian, politically motivated, and aimed at delegitimizing Zionism and the State of Israel.

In support of this last claim, Teveth quotes a passage from Benny Morris's article "The New Historiography," a passage that states that "how one perceives 1948 bears heavily on how one perceives the whole Zionist/Israeli experience. . . . If Israel was born tarnished, besmirched by original sin then it was no more deserving of that [Western] grace and assistance than were its neighbours." Teveth goes on to say that the original sin Shlaim charges Israel with consists of "the denial to the Palestinian Arabs of a country" while Morris charges Israel with "creating the refugee problem," and both charges "are false."<sup>22</sup>

Teveth must have gone through the two books in question with a fine-tooth comb to discover evidence of the political motive that he attributes to their authors, but he came up with nothing. This is why he was reduced to quoting from the *Tikkun* article, which he builds up in a farrago of distortions of his own into the political manifesto of what

he calls “the new historical club.” But even the quote from the article does not demonstrate any political purpose; all it does is to point out that Western attitudes toward Israel are influenced by perceptions of how Israel came into the world. This is surely undeniable. Benny Morris replied in *HaAretz* and in a second article in *Tikkun* that, as far as he is concerned, the New Historiography has no political purposes whatsoever. The task and function of the historian, in his view, is to illuminate the past.<sup>23</sup> My own view is that the historian’s most fundamental task is not to chronicle but to evaluate. The historian’s task is to subject the claims of all the protagonists to rigorous scrutiny and to reject all the claims, however deeply cherished, that do not stand up to such scrutiny. In my view, many of the claims advanced by the Old Historians do not stand up to serious scrutiny. But that does not mean that everything they say is untrue or that Israel is the sole villain of the piece. In fact, neither Benny Morris nor I have charged Israel with original sin. It is Shabtai Teveth who, in face of all the evidence to the contrary, continues to cling to the doctrine of Israel’s immaculate conception.<sup>24</sup>

It is Teveth’s counterattack that is politically motivated. Like so many other members of the Mapai old guard, he is unable to distinguish between history and propaganda. Any attempt to revise the conventional wisdom with the help of new evidence that has come to light is therefore immediately suspect as unpatriotic and calculated to harm the reputation of the leader and party that led the struggle for independence. For Teveth and other members of the Mapai old guard, the events in question do not yet fully belong to history but represent their party’s and country’s finest hour. They are too wedded, personally and politically, to the heroic version of the creation of the State of Israel to be able to treat the new historiography with an open mind.

Interestingly, individuals on the political Right in Israel, whether scholars or not, respond to the findings of the New Historiography with far greater equanimity. They readily admit, for example, that Israel did expel Palestinians and even express regret that it did not expel more of them since it was they who launched the war. Right-wingers tend to treat the 1948 war from a realpolitik point of view rather than a moralistic one. They are therefore spared the anguish of trying to reconcile the practices of Zionism with the precepts of liberalism. It is perhaps for this reason that they are generally less self-righteous and more receptive to new evidence and new analyses of the 1948 war than are members of the Mapai old guard. The latter put so much store by Israel’s claim to moral rectitude that they cannot face up to the evidence of cynical Israeli double-dealings or

the brutal expulsion and dispossession of the Palestinians. It is an axiom of their narrative that Israel is the innocent victim. Not content with the thirty pieces of silver, these people insist on retaining for Israel the crown of thorns.

Although politics and history have gotten mixed up in the debate about 1948, and this debate often resembles a dialogue of the deaf, the very fact that a debate is taking place is a welcome change from the stifling conformity of the past. A. J. P. Taylor once remarked that history does not repeat itself, it is historians who repeat one another. The Old Historiography on the emergence of Israel is a striking example of this general phenomenon. As for the New Historiography, whatever its faults, it at least has the merit of stimulating a reexamination of time-hallowed conventions.

Six major bones of contention can be identified in the ongoing debate between the New and the Old Historians: Britain's policy at the end of the Palestine Mandate, the Arab-Israeli military balance in 1948, the origins of the Palestinian refugee problem, the nature of Israeli-Jordanian relations during the war, Arab war aims, and the reasons for the continuing political deadlock after the guns fell silent. Let me now review briefly the main arguments and counterarguments on these six key issues in the debate, bearing in mind that I am not a detached or neutral observer but one of the protagonists in the debate.

## **British Policy**

The first bone of contention concerns British policy in Palestine between 29 November 1947 and 14 May 1948. Zionist historiography, reflecting the suspicions of Zionist leaders at that time, is laden with charges of hostile plots that are alleged to have been hatched against the Yishuv during the twilight of British rule in Palestine. The central charge is that Britain armed and secretly encouraged its Arab allies, and especially its client, King Abdullah of Jordan, to invade Palestine upon expiry of the British Mandate and do battle with the Jewish state as soon as it came into the world. For Ernest Bevin, the foreign secretary in the Labor government headed by Clement Attlee, is reserved the role of chief villain in this alleged conspiracy.

Ilan Pappé, using English, Arabic, and Hebrew sources, has driven a coach and horses through the traditional Zionist rendition of British policy toward the end of the Mandate, and I tried to follow along the



trail that he had blazed.<sup>25</sup> The key to British policy during this period is summed up by Pappé in two words: Greater Transjordan. Bevin felt that if Palestine had to be partitioned the Arab area could not be left to stand on its own but should be united with Transjordan. A Greater Transjordan would compensate Britain for the loss of bases in Palestine. Hostility to Hajj Amin al-Husseini, who had cast his lot with the Nazis during World War II, and hostility toward a Palestinian Arab state, which in British eyes was always equated with a mufti state, were important and constant features of British policy after the war. By February 1948, Bevin and his Foreign Office advisers were pragmatically reconciled to the inevitable emergence of the Jewish state. What they were not reconciled to was the emergence of a Palestinian Arab state.

The policy of Greater Transjordan implied discreet support for a bid by Abdullah, nicknamed “Mr Bevin’s little king” by the officials at the Foreign Office, to enlarge his kingdom by taking over the West Bank. At a secret meeting in London on 7 February 1948, Bevin gave Tawfiq Abul Huda, Jordan’s prime minister, the green light to send the Arab Legion into Palestine immediately following the departure of the British forces. But Bevin also warned Jordan not to invade the area allocated by the UN to the Jews. An attack on Jewish state territory, he said, would compel Britain to withdraw its subsidy and officers from the Arab Legion. Far from being driven by blind anti-Semitic prejudice to unleash the Arab Legion against the Jews, Bevin in fact urged restraint on the Arabs in general and on Jordan in particular. Whatever sins were committed by the British foreign secretary as the British Mandate approached its inglorious end, inciting King Abdullah to use force to prevent the emergence of a Jewish state was not one of them.

If Bevin was guilty of conspiring to unleash the Arab Legion, his target was not the Jews but the Palestinians. The prospect of a Palestinian state was pretty remote in any case because the Palestinians themselves had done so little to build it. But by supporting Abdullah’s bid to capture the Arab part of Palestine adjacent to his kingdom Bevin indirectly helped to ensure that the Palestinian state envisaged in the UN partition plan would be stillborn. In short, if there is a case to be made against Bevin, it is not that he tried to abort the birth of the Jewish state but that he endorsed the understanding between King Abdullah and the Jewish Agency to partition Palestine between themselves and leave the Palestinians out in the cold.

The Zionist charge that Bevin deliberately instigated hostilities in Palestine and gave encouragement and arms to the Arabs to crush the

infant Jewish state thus represents almost the exact opposite of the historical truth as it emerges from the British, Arab, and Israeli documents. The charge is without substance and may be safely discarded as the first in the series of myths that have come to surround the founding of the State of Israel.

### **The Military Balance**

A second myth, fostered by official and semiofficial accounts of the 1948 war, is that the Israeli victory was achieved in the face of insurmountable military odds. Israel is pictured in these accounts as a little Jewish David confronting a giant Arab Goliath. The war is portrayed as a desperate, costly, and heroic struggle for survival with plucky little Israel fighting off marauding armies from five Arab states. Israel's ultimate victory in this war is treated as nothing short of a miracle.

The heroism of the Jewish fighters is not in question. Nor is there any doubt about the heavy price that the Yishuv paid for its victory. It suffered 6,000 dead, 4,000 soldiers and 2,000 civilians, or about 1 percent of the entire population. Nevertheless, the Yishuv was not as hopelessly outnumbered and outgunned as the official history would have us believe. It is true that the Yishuv numbered merely 650,000 souls, compared with 1.2 million Palestine Arabs and nearly 30 million Arabs in the surrounding states. It is true that the senior military advisers told the political leadership on 12 May 1948 that the Haganah had only a fifty-fifty chance of withstanding the imminent Arab attack. It is true that the sense of weakness and vulnerability in the Jewish population was as acute as it was pervasive and that some segments of this population were gripped by feelings of gloom and doom. And it is true that during four critical weeks, from the invasion of Palestine by the regular armies of the Arab states on 15 May until the First Truce on 11 June, this community had to struggle for its very survival.

But the Yishuv also enjoyed a number of advantages, which are commonly downplayed by the Old Historians. The Yishuv was better prepared, mobilized, and organized when the struggle for Palestine reached its crucial stage than its local opponents were. The Haganah, which was renamed the Israel Defense Forces (IDF) on 31 May, could draw on a large reserve of Western-trained and homegrown officers with military experience. It had an effective centralized system of command and control. And, in contrast to the armies of the Arab states, especially those of

Iraq and Egypt, it had short, internal lines of communication, which enabled it to operate with greater speed and mobility.

During the unofficial phase of the war, from December 1947 to 14 May 1948, the Yishuv had a decisive edge over its Palestinian opponents. Its armed forces were larger, better trained, better equipped and technologically more advanced. Despite some initial setbacks, these advantages enabled it to win and win decisively the battle against the Palestine Arabs. Even when the Arab states committed their regular armies, marking the beginning of the official phase of the war, the Yishuv retained its numerical superiority. In mid-May, the total number of Arab troops operating in Palestine, both regular and irregular, was between 20,000 and 25,000. The IDF fielded 35,000 first-line troops, not counting the second-line troops in the settlements. By mid-July, the IDF fully mobilized 65,000 men under arms, by September the number rose to 90,000, and by December it reached a peak of 96,441. The Arab states could not match this rate of increase. Thus, at each stage of the war the IDF significantly outnumbered all the Arab forces ranged against it and by the final stage of the war its superiority was in the region of two to one.<sup>26</sup>

The IDF's gravest weakness during the first round of fighting in May and June was in firepower. The Arab armies were much better equipped, especially with heavy arms. But during the First Truce, in violation of the UN arms embargo, Israel imported from all over Europe, and especially from Czechoslovakia, rifles, machine guns, armored cars, field guns, tanks, airplanes, and all kinds of ammunition in large quantities. These illicit arms acquisitions enabled the IDF to tip the scales decisively in its own favor. In the second round of fighting, the IDF took the offensive, and in the third round it picked off the Arab armies and defeated them one by one. The final outcome of the war was thus not a miracle but a faithful reflection of the underlying Arab-Israeli military balance. In this war, as in most wars, the stronger side ultimately prevailed.

### **The Origins of the Palestinian Refugee Problem**

A third bone of contention between the Old and New Historians concerns the origins of the Palestinian refugee problem. The question is: did they leave or were they pushed out? Ever since 1948, Israeli spokesmen have maintained that the Palestinians left the country on orders from their own leaders and in the expectation of a triumphant return. Accounts written by Old Historians echo the official line. Arab spokesmen

have with equal consistency maintained that Israel forcibly expelled some 750,000 Palestinians from their homes and that Israel therefore bears the full responsibility for the creation of the Palestinian refugee problem. The question of origins is thus directly related to the question of responsibility for solving the problem. Arab claims that the notion of forcible “transfer” is inherent in Zionism and that in 1948 the Zionists simply seized the opportunity to displace and dispossess the Arab inhabitants of the country rendered this controversy all the more acrimonious.

Benny Morris, in *The Birth of the Palestinian Refugee Problem*, investigated this subject as carefully, dispassionately, and objectively as it is ever likely to be. Morris found no evidence of Arab leaders issuing calls to Palestine’s Arabs to leave their homes and villages nor any trace of a radio or press campaign urging them to flee. On the Israeli side, he found no blanket orders handed down from above for the systematic expulsion of the Palestinians. Morris’s conclusion is that “The Palestinian refugee problem was born of war, not by design, Jewish or Arab. It was largely a by-product of Arab and Jewish fears and of the protracted, bitter fighting that characterized the first Arab-Israeli war; in smaller part, it was the deliberate creation of Jewish and Arab military commanders and politicians.”<sup>27</sup> Benny Morris has already replied in detail to Teveth’s criticisms, and it would serve no useful purpose for me to give a blow-by-blow account of the battle between them.<sup>28</sup> But it seems to me that Teveth’s position on the origins of the Palestinian refugee problem is about as sophisticated as the old saying “Haya ness vehem nassu” (there was a miracle, and they ran away). Anyone who believes that will believe anything.

Another category of critics of Benny Morris’s book consists of Israeli orientalists. Some orientalists, such as Yehoshua Porath, have been highly supportive. Others, such as Asher Susser, Emmanuel Sivan, and Avraham Sela, have written in a more critical vein while giving credit where credit is due. The recurrent criticism from this professional quarter is that Morris has made very little use in his book of Arabic sources. In response to this criticism, Morris posed a question. Would consulting the Arabic materials mentioned by the critics have resulted in a fundamental revision of the analysis of the Palestinian exodus or added significantly to the description of this exodus given in his book?<sup>29</sup> Avraham Sela concedes that the use of the Arabic sources would probably not have changed the main conclusions of Morris’s study on the causes of the Palestinian exodus. But he goes on to argue that neglect of the available Arabic sources and heavy reliance on the Israeli documents are liable to produce an unbalanced picture.<sup>30</sup> I agree with Sela.

While a number of Israeli orientalists believe that Morris attached too much weight to Israeli actions, compared to other factors, in the creation of the Palestinian refugee problem, many other reviewers feel that in his conclusion Morris lets Israel off rather lightly. An observation that is frequently made, by Western as well as Palestinian reviewers, is that the evidence presented in the body of the book suggests a far higher degree of Israeli responsibility than that implied by Morris in his conclusion.<sup>31</sup> I agree with this observation. Having said that, I still consider Morris's book to be an outstandingly original, scholarly, and important contribution to the study of a problem that lies at the heart of the Arab-Israeli conflict.

### **Israeli-Jordanian Relations**

A fourth issue that gave rise to a lively controversy in Israel is the nature of Israeli-Jordanian relations and, more specifically, the contention that there was collusion or tacit understanding between King Abdullah and the Jewish Agency in 1947–49. That there was traffic between these two parties has been widely known for some time, and the two meetings between Golda Meir and King Abdullah in November 1947 and May 1948 have even been featured in popular films. Nor is the charge of collusion a new one. It was made in a book published by Col. Abdullah Tall, who had served as a messenger between King Abdullah and the Jews, following Tall's abortive coup and defection to Egypt.<sup>32</sup> A similar charge was leveled against Ben-Gurion by Lt. Col. Israel Baer in the book he wrote in his prison cell following his conviction of spying for the Soviet Union.<sup>33</sup> Tall condemned King Abdullah for betraying his fellow Arabs and selling the Palestinians down the river. Baer condemned Ben-Gurion for forming an unholy alliance with Arab reaction and British imperialism. A number of books and articles on Zionist-Hashemite relations have also been written by Israeli scholars, the most recent of which are by Dan Schueftan and Uri Bar-Joseph.<sup>34</sup> But out of the recent crop of books on this rather unusual bilateral relationship, it is my own *Collusion across the Jordan* that achieved real notoriety on both sides of the Jordan and has been singled out for attack by the Old Historians.

The central thesis advanced in my book is that in November 1947 an unwritten agreement was reached between King Abdullah and the Jewish Agency to divide Palestine between themselves following the termination of the British Mandate and that this agreement laid the foun-

dation for mutual restraint during the first Arab Israeli War and for continuing collaboration in its aftermath. A subsidiary thesis is that Britain knew and approved of this secret Hashemite-Zionist agreement to divide up Palestine between themselves rather than along the lines of the UN partition plan.

This thesis challenges the conventional view of the Arab-Israeli conflict as a simple bipolar affair in which a monolithic and implacably hostile Arab world is pitted against the Jews. It suggests that the Arab rulers were deeply divided among themselves on how to deal with the Zionist challenge and that one of these rulers favored accommodation rather than confrontation and had indeed cut a deal with the Jewish Agency to partition Palestine at the expense of the Palestinians. The thesis also detracts from the heroic version, which pictures Israel as ringed by an unbroken circle of Arab hostility and having to repel a concerted, all-out attack on all fronts. Not surprisingly, the official history of the War of Independence fails to even mention the unwritten agreement with King Abdullah.<sup>35</sup> Even when this agreement is acknowledged, the official line is that Abdullah went back on it at the critical moment and consequently it had no influence, or only a marginal influence, on the conduct of the war.<sup>36</sup>

Regurgitating the official line, Shabtai Teveth hotly denies that the Jewish leaders were involved in collusion or had an ally on the Arab side. He coyly admits that "Israel and Jordan did maintain a dialogue" but goes on to argue that "at most theirs was an understanding of convenience. . . . There was nothing in such an understanding to suggest collusion designed to deceive a third party, in this case the Palestinian Arabs."<sup>37</sup> Again, anyone who believes this will believe anything. If all that transpired between Israel and Jordan was a dialogue, then it was a rather curious kind of a dialogue because it lasted thirty years, because it was clandestine, because it was directed against a common rival, and because money changed hands. That the dialogue broke down between May and August 1948 is not in doubt. But surely, if one takes a long-term view of this relationship, a strategic partnership, if not an unholy alliance, would be a more appropriate term than a dialogue.

Teveth is evidently so wedded to the doctrine of Israel's immaculate conception that he is impervious to any evidence that contradicts it. He has made up his mind, and he does not want to be confused by the facts. His article provides a fine example of the absurd lengths to which the Old Historians are capable of going to suppress unpalatable truths about the way in which Israel came into the world. Judged by the rough standards

of the game of nations, the dalliance between the Zionists and the Hashemite king was neither extraordinary nor particularly reprehensible. Both sides acted in a pragmatic fashion to advance their own interests. A problem arises only as a result of the claim that Israel's conduct was based on morality rather than self-interest.

The relations between Jordan and Israel in the 1948 war were reviewed recently by Avraham Sela in a long article in *Middle Eastern Studies*. A careful examination of the secondary literature on this subject and close study of the Arabic sources make this a valuable contribution to the historiography of the 1948 war. It does not lead me, however, to revise any of the arguments I advanced in *Collusion across the Jordan*. Sela's thesis is that "the conditions and basic assumptions that had constituted the foundations of the unwritten agreement between Abdullah and the Jewish Agency regarding the partition of Palestine as early as the summer of 1946 were altered so substantially during the unofficial war (December 1947–May 1948) as to render that agreement antiquated and impracticable."<sup>38</sup>

I believe that, despite all the changes, the earlier accord and the long history of cooperation going back to the foundation of the Amirate of Transjordan in 1921 continued to exert some influence over the conduct of the two sides. Sela maintains that in the early part of the war the two sides, and especially the Israeli side, behaved according to the old adage "à la guerre comme à la guerre." Even if this is a valid conclusion regarding Israel, it is emphatically not valid, in my view, in relation to Jordan. Although the accord was no longer binding and contact was severed, each side, and especially Jordan, continued to pursue limited objectives and acted with restraint toward the other until the war ended. Although they became enemies at the height of the war, they remained, in Uri Bar-Joseph's apt phrase, the best of enemies.

In conclusion, Sela tells us that war is a complex and intricate phenomenon. I could not agree more. One reason for this complexity is that war involves both politics and the use of force. The Old Historiography deals mostly with the military side of the war. I tried to redress the balance by looking at the political side of the war and more particularly at the interplay between politics and strategy. Sela goes on to state: "The collusion myth implicitly assumes the possibility for both Zionist and Palestinian acceptance of the partition plan and its peaceful implementation."<sup>39</sup> I assume nothing of the kind. On the contrary, precisely because the Palestinians rejected partition I consider collaboration between Abdullah and the Jewish Agency to have been a reasonable and realistic strat-

egy for both sides. In other words, I accept that in the period 1947–49 Israel had no Palestinian option or any other Arab option save the Jordanian one. King Abdullah was the only Arab head of state who was willing to accept the principle of partition and to coexist peacefully with a Jewish state after the dust had settled. Between May and July of 1948, the two sides came to blows. From Abdullah's postwar vantage point, this was merely a *fitna*, a "family quarrel," and the Jews had started it. And after the initial outburst of violence both sides began to pull their punches, as one does in a family quarrel.

There remains the question of whether the term *collusion* is appropriate for describing the relations between Abdullah and the Jewish Agency and later the State of Israel. Some of the criticisms of my book were directed at its title rather than its substance. It was for this reason that for the abridged and revised paperback version of my book I opted for the more neutral title *The Politics of Partition*.<sup>40</sup> In the preface to the new edition, I explained that, although I had dropped the offensive word from the title, I was still of the opinion that the Israel-Jordan link involved at least some of the elements associated with collusion, as "it was held behind a thick veil of secrecy; its existence was hotly denied by the participants; it was directed against a third party; it involved more than a modicum of underhand scheming and plotting; and it was consciously and deliberately intended to frustrate the will of the international community, as expressed through the United Nations General Assembly, in favour of creating an independent Arab state in part of Palestine."<sup>41</sup> On reflection, I rather regret that I changed the title of my book. The original title was an apt one. *Collusion* is as good a word as any to describe the traffic between the Hashemite king and the Zionist movement during the period 1921–51, despite the violent interlude in the hot summer of 1948.

### **Arab War Aims**

Closely related to Israeli-Jordanian relations is the question of Arab war aims in 1948, a fifth bone of contention between the Old and New Historians. The question is: why did the Arab states invade Palestine with their regular armies the day the British Mandate expired and the State of Israel was proclaimed? The conventional Zionist answer is that the motive behind the invasion was to destroy the newly born Jewish state and throw the Jews into the sea. The reality was more complex.



It is true that all the Arab states, with the exception of Jordan, rejected the UN partition plan. It is true that the declared aim of the invasion was the liberation of Palestine. It is true that the invasion was accompanied by bloodcurdling rhetoric and threats to throw the Jews into the sea. It is true that in addition to the regular Arab armies and the mufti's Holy War Army various groups of volunteers arrived in Palestine, the most important of which was the Arab Liberation Army, sponsored by the Arab League and led by the Syrian adventurer Fawzi al-Qawuqji. More important, it is true that the military experts of the Arab League had worked out a unified plan for the invasion and that this plan was all the more dangerous for having had more limited and realistic objectives than those implied by the wild pan-Arab rhetoric.

But King Abdullah, who was given nominal command over all the Arab forces in Palestine, wrecked this plan by making last-minute changes. His objective in sending his army into Palestine was not to prevent the establishment of a Jewish state but to make himself master of the Arab part of Palestine, which meant preventing the establishment of an independent Palestinian state. Since the Palestinians had done next to nothing to create an independent state, the Arab part of Palestine would have probably gone to Abdullah without all the scheming and plotting, but that is another matter. What is clear is that, under the command of Glubb Pasha, the Arab Legion made every effort to avert a head-on collision and, with the exception of one of two minor incidents, made no attempt to encroach on the territory allocated to the Jewish state by the UN cartographers.

There was no love lost between Abdullah and the other Arab rulers, who suspected him of being in cahoots with the enemy. Abdullah had always been something of a pariah in the rest of the Arab world, not least because of his friendship with the Jews. Syria and Lebanon felt threatened by his long-standing ambition to make himself master of Greater Syria. Egypt, the leader of the anti-Hashemite bloc within the Arab League, also felt threatened by Abdullah's plans for territorial aggrandizement in Palestine. King Farouk made his decision to intervene in Palestine at the last moment, and against the advice of his civilian and military advisers, at least in part in order to check the growth of his rival's power. There were thus rather mixed motives behind the invasion of Palestine. And there was no single Arab plan of action during the 1948 war. On the contrary, it was the inability of the Arabs to coordinate their diplomatic and military plans that was in large measure responsible for the disaster that overwhelmed them.

The one purpose that the Arab invasion did not serve was the ostensible one of coming to the rescue of the embattled Palestinians. Nowhere was the disparity between pan-Arab rhetoric and the reality greater than in relation to the Palestinian Arabs.<sup>42</sup> The reality was one of national selfishness, with each Arab state trying to carve out chunks of Palestine for itself. What was supposed to be a holy war against the Jews quickly turned into a general land grab. Division and discord within the ranks of the ramshackle Arab coalition deepened with every successive defeat. Israel's leaders knew about these divisions and exploited them to the full. Thus, they launched an offensive against the Egyptian army in October and again in December 1948 in the confident expectation that their old friend in Amman would keep out. The Old Historians, by concentrating almost exclusively on the military operations of 1948, ended up with the familiar picture of an Arab-Israeli war in which all the Arabs were united by a single purpose and all were bent on the defeat and destruction of Israel. The political lineup during the war was slightly more complicated.

### **The Elusive Peace**

Last but not least of the contentious questions in the debate between the Old and New Historians is the question of why peace proved unattainable in the aftermath of the first Arab Israeli War. At the core of the old version lies the notion of Arab intransigence. According to this version, Israel strove indefatigably toward a peaceful settlement of the conflict, but all its efforts foundered on the rocks of Arab intransigence. The New Historians believe that postwar Israel was more intransigent than the Arab states and that it consequently bears a larger share of the responsibility for the political deadlock that followed the formal end of hostilities.<sup>43</sup>

Evidence to back the new interpretation comes mainly from the files of the Israeli Foreign Ministry. These files burst at the seams with evidence of Arab peace feelers and Arab readiness to negotiate with Israel from September 1948 onward. The two key issues in dispute were refugees and borders. Each of the neighboring Arab states was prepared to negotiate with Israel directly and to bargain about both refugees and borders.

King Abdullah proposed an overall political settlement with Israel in return for certain territorial concessions, particularly a land corridor to link Jordan with the Mediterranean, which would have enabled him to

counter Arab criticisms of a separate peace with Israel. Col. Husni Za‘im, who took power in Syria in March 1949 and was overthrown four months later, offered Israel full peace with an exchange of ambassadors, normal economic relations, and the resettlement of three hundred thousand Palestinian refugees in Syria in return for an adjustment of the boundary between the two countries through the middle of Lake Tiberias.<sup>44</sup> King Farouk of Egypt demanded the cession of Gaza and a substantial strip of desert bordering on Sinai as his price for a *de facto* recognition of Israel. All three Arab rulers displayed remarkable pragmatism in their approach to negotiations with the Jewish state. They were even anxious to preempt one another because they assumed that whoever settled up with Israel first would get the best terms. Zaim openly declared his ambition to be the first Arab leader to make peace with Israel.

In each case, though for slightly different reasons, David Ben-Gurion considered the price being asked for peace too high. He was ready to conclude peace on the basis of the status quo; he was unwilling to proceed to a peace that involved more than minuscule Israeli concessions on refugees or borders. Ben-Gurion, as his diary reveals, considered that the armistice agreements with the neighboring Arab states met Israel’s essential needs for recognition, security, and stability.<sup>45</sup> He knew that for formal peace agreements Israel would have to pay by yielding substantial tracts of territory and by permitting the return of a substantial number of Palestinian refugees, and he did not consider this a price worth paying. Whether Ben-Gurion made the right choice is a matter of opinion. That he had a choice is now undeniable.

The controversy surrounding the elusive peace is examined in a recent book by Itamar Rabinovich, the former rector of Tel Aviv University and one of Israel’s leading experts on modern Arab politics. His account of the early talks between Israel and its neighbors is informative, scholarly, and fair-minded. The title of the book implies that the failure of these talks was not inevitable and that there was another road leading to peace—the road not taken. But the book does not advance any thesis, nor does it engage directly in the debate between the Old and the New Historians. Rabinovich prefers to remain above the battle. So reluctant is he to impute shame or assign blame that his book ends without an explicit conclusion. All he would say is that “the choices of 1948–49 were made by Arabs, Israelis, Americans and others. The credit and responsibility for them belong to all.”<sup>46</sup> You cannot get much blander than that. Rabinovich’s implicit conclusion, however, is that because of the instability of the Arab regimes Ben-Gurion was justified in his refusal to assume any

political risks for the sake of peace. Yet in every crucial respect Rabinovich's account undermines the claim of the Old Historians that Israel encountered total Arab intransigence and confirms the revisionist argument that Israeli intransigence was a much more serious obstacle on the road to peace.

## Conclusion

This essay is concerned with the old Zionist version of the first Arab Israeli War and with the challenge to this version posed by the New Historiography. My conclusion is that this version is deeply flawed and needs to be radically revised in light of the new information that is now available. To put it bluntly, this version is little more than the propaganda of the victors. The debate between the Old and the New Historiography, moreover, is not one of merely historical interest. It cuts to the very core of Israel's image of itself. It is for this reason that the battle of the historians has excited such intense popular interest and stirred such strong political passions.

The debate about 1948 between the Old and New Historians resembles the American debate on the origins of the Cold War. That debate evolved in stages. During the 1950s, the so-called traditionalist view held sway. According to this view, Soviet expansionism was responsible for the outbreak of the Cold War while American policy was essentially reactive and defensive. Then, in the context of the Vietnam War and the crisis of American self-confidence that accompanied it, a new school of thought emerged, a revisionist school of mostly younger, left-wing scholars. According to this school, the Cold War was the result of the onward march of American capitalism, and it was the Soviet Union that reacted defensively. Following the opening of the archives, a third school of thought emerged, the postrevisionist school. A reexamination of the assumptions and arguments of both traditionalists and revisionists in the light of new evidence gradually yielded a postrevisionist synthesis. The hallmark of postrevisionism is not to allocate blame to this or that party but to try to understand the dynamics of the conflict that we call the Cold War.

The debate about the origins of the Arab-Israeli conflict seems to be following a similar pattern. A traditionalist school, consisting of policymakers and historians close to the political establishment, laid the entire blame for the 1948 war and its consequences at the door of the

Arabs. Then, following the opening of the archives, a new school of mostly left-wing historians began to reinterpret many of the events surrounding the creation of the State of Israel. These historians take a much more critical view of Israel's conduct in the years 1947–49 and place on her a larger share of the blame for the creation of the Palestinian refugee problem and for the continuing political impasse in the Middle East. The debate between the Old and New Historians is bitter and acrimonious, and it is conducted in a highly charged political atmosphere. It is melancholy to have to add that there is no sign yet of the emergence of a postrevisionist synthesis. Battles between historians, like real battles, evidently have to run their course.

## NOTES

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1. Emile Habiby, *Al-Waqa'ic al-Ghariba fi Ikhtifa' Sa'id Abi al-Nahs al-Mutasha'il* [The Secret Life of Saeed, the Ill-Fated Pessimist] (Beirut, 1974), 37.

2. *Ibid.*, 35.

3. Simha Flapan, *The Birth of Israel: Myths and Realities* (New York, 1987), 8.

4. *Ibid.*, 10.

5. Benny Morris, *The Birth of the Palestinian Refugee Problem, 1947–1949* (Cambridge, 1988).

6. Ilan Pappé, *Britain and the Arab-Israeli Conflict, 1948–51* (London, 1988).

7. Avi Shlaim, *Collusion across the Jordan: King Abdullah, the Zionist Movement, and the Partition of Palestine* (Oxford, 1988).

8. Israel Baer, *Bitahon Israel: Etmol, Hayom, Ma'har* [Israel's Security: Yesterday, Today, Tomorrow] (Tel Aviv, 1966).

9. Gavriel Cohen, "Ha-medinyut ha-Britit erev milhemet ha-'atzma'ut" [British Policy on the Eve of the War of Independence], in *Hayinu Ke-Holmim* [We Were as Dreamers], ed. Yehuda Wallach (Givatayim, 1985).

10. Ya'acov Shim'oni, "Ha-'Aravim likrat milhemet Israel-'Arav, 1945–1948" [The Arabs and the Approaching War with Israel, 1945–1948], *HaMizrah HeHdash* 47, no. 3 (1962).

11. Meir Pa'il, "Hafqa'at ha-ribonut ha-medinit shel Filastin mi-yedei ha-Fales-tinim" [The Expropriation of the Political Sovereignty over Palestine from the Palestinians], *Tziyonut* 3 (1973).

12. Rony E. Gabbay, *A Political Study of the Arab-Jewish Conflict: The Arab Refugee Problem* (Geneva and Paris, 1959).

13. A. Yisra'eli [Moshe Machover and Akiva Orr], *Shalom, Shalom—ve-ein Shalom: Yisra'el-'Arav, 1948–1961* [Peace, Peace—and There Is No Peace: Israel and the Arabs, 1948–1961] (Jerusalem, 1961).

14. Israel State Archives and Central Zionist Archives, *Political and Diplomatic Documents, December 1947–May 1948*, ed. Gedalia Yogev (Jerusalem, 1980); Israel State

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15. Parliament of Iraq, *Taqirir Lajnat al-Tahqiq al-Niyabiya fi Qadiyat Filastin* [Report of the Iraqi Parliamentary Committee Investigations of the Palestine Affair] (Baghdad, 1949).

16. See the references in Walid Khalidi, “The Arab Perspective,” in *The End of the Palestine Mandate*, ed. William Roger Louis and Robert W. Stookey (London, 1986).

17. For a review of this literature, see Avraham Sela, “Arab Historiography of the 1948 War: The Quest for Legitimacy,” in *New Perspectives on Israeli History: The Early Years of the State*, ed. Laurence J. Silberstein (New York, 1991).

18. Benny Morris, “The New Historiography: Israel Confronts Its Past,” *Tikkun* 3 (November–December 1988), 19–23, 99–102.

19. One historian of Zionism, Anita Shapira, was prompted by Menachem Begin’s claim to embark on a reexamination of the defensive ethos of Zionism throughout the prestate period. See Tom Segev, “The Anguish of Poor Samson,” *HaAretz*, 16 October 1992; and Anita Shapira, *Land and Power: The Zionist Resort to Force, 1881–1948* (Oxford, 1992), vii.

20. Shabtai Teveth, “Charging Israel with Original Sin,” *Commentary*, September 1989.

21. *Ibid.*, 25.

22. *Ibid.*

23. Benny Morris, *HaAretz*, 9 May 1989; “The Eel and History: A Reply to Shabtai Teveth,” *Tikkun*, 5, no. 1 (January–February 1990); *1948 and After*, 27–29.

24. See my letters to the editor, *Commentary*, February and July 1990.

25. Pappé, *Britain*; Shlaim, *Collusion*; Avi Shlaim, “Britain and the Arab-Israeli War of 1948,” *JPS* 16, no. 4 (summer 1987).

26. See Flapan, *Birth*, myth 6, especially the table with three different estimates of troop numbers on page 196; and Morris, *1948 and After*, 13–16.

27. Morris, *Birth*, 286.

28. In addition to the articles in *HaAretz* and *Commentary*, Teveth published “The Palestine Arab Refugee Problem and Its Origins,” *Middle Eastern Studies*, 26, no. 2 (April 1990): 214–49.

29. Benny Morris, *HaAretz*, 23 April and 1 May 1992.

30. Avraham Sela, *HaAretz*, 4 and 11 October 1991.

31. See, for example, Michael Palumbo, “What Happened to Palestine? The Revisionists Revisited,” *Link*, 23, no. 4, (September–October 1990); Rashid Khalidi, “Revisionist Views of the Modern History of Palestine, 1948,” *Arab Studies Quarterly* 10, no. 4 (autumn 1988); and Ibrahim Abu-Lughod, “The War of 1948: Disputed Perspectives and Outcomes,” *JPS* 18, no. 2 (winter 1989).

32. Abdullah al-Tall, *Karithat Filastin: Mudhakkirat Abdullah al-Tall, Qa'id Ma'arakat al-Quds* [The Palestine Catastrophe: The Memoirs of Abdullah al-Tal, Leader of the Battle for Jerusalem] (Cairo, 1959).

33. Baer, *Israel's Security*.

34. Dan Schueftan, *Optz'ya Yardenit: Israel, Yarden, Vehapalestinim* [Jordanian Option: Israel, Jordan, and the Palestinians] (Tel Aviv, 1986); Uri Bar-Joseph, *The Best of Enemies: Israel and Transjordan in the War of 1948* (London, 1987).
35. Israel Defense Forces, *Toldot Milhemet Hakomemiyut* [History of the War of Independence] (Tel Aviv, 1959).
36. See, for example, the author's interview with Yigael Yadin, acting chief of staff in 1948, in Shlaim, *Collusion*, 236.
37. Teveth, "Charging," 28.
38. Avraham Sela, "Transjordan, Israel, and the 1948 War: Myth, Historiography, and Reality," *Middle Eastern Studies* 28, no. 4 (October 1992): 627.
39. *Ibid.*, 680.
40. Avi Shlaim, *The Politics of Partition: King Abdullah, the Zionists, and Palestine, 1921–1951* (Oxford, 1990).
41. *Ibid.*, viii.
42. See, for example, Avi Shlaim, "The Rise and Fall of the All-Palestine Government in Gaza," *JPS* 20, no. 1, (autumn 1990).
43. Flapan, *Birth*, myth 7; Shlaim, *Collusion*; Morris, *1948 and After*, 22–27; Ilan Pappé, *The Making of the Arab-Israel Conflict, 1947–1951* (London, 1992), chaps. 8–10.
44. Avi Shlaim, "Husni Zaim and the Plan to Resettle Palestinian Refugees in Syria," *JPS* 15, no. 4, (summer 1986).
45. David Ben-Gurion, *Yoman ha-Milhama* [War Diary], vol. 3, ed. Gershon Rivlin and Elhanan Orren (Tel Aviv, 1982), 993.
46. Itamar Rabinovich, *The Road Not Taken: Early Arab-Israeli Negotiations* (Oxford, 1991), viii.