Transitional justice

Reparations and restorative processes



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#### Restorative Mechanisms

Reparations = a whole set of victim-oriented measures

- 1. Restitutions
- 2. Rehabilitations
- 3. Compensations
- 4. Satisfactions
- Legal basis for rehabilitation of prisoners: IL (duty of states to compensate for the failure to prevent or stop HR violations)
- Restitutions: 50s and 50s repercussions of nationalization of property
- Most common in CE: rehabilitation of political prisoners, and restitutions of property



#### Restorative Mechanisms

Rarely tied to ICTs

Mostly addressed by domestic courts or TRCs

A breakthrough decision: ICC of 7 August 2012 Lubanga



# TJ before domestic courts

- 1. Lustration and access to files
- 2. Symbolic condemnation of regimes
- 3. Reparations and restitutions



- Compensate damages caused by HR violation
- Origin: inter-state exchanges (war reparations)
- ICJ:
  - Germany vs Italy
     Italy vs Germany 2008 (civil claims for reparations for violations of IHumL by Third Reich question of jurisdictional immunity)
  - Italy had violated its obligation to respect Germany's immunity from enforcement
  - Today: much broader
- Aim: to seal the grave and systemic violation of HR and humanitarian law
- Orientation on victims



Theory of reparations

A collective guilt?



- Symbolic (acknowledgment, apology)
- Material (resources)

- Must be always tied to another TJ mechanism (criminal prosecution, truth seeking, institutional reform)
- Buying the silence of victims?



- Types
  - Restitution = return to the original state
  - Damages = economic resources, can be brought to courts
  - Rehabilitations medical, psychological, legal
  - Satisfaction = cease of violation, search of disappeared people, burials, sanctions, apologies, memorials
  - Guarantee of non-repetition of crimes = civil control of army, JI, monitoring of conflicts

 (United Nations Basic Principles and Guidelines on the Rights to a Remedy and Reparation for Gross Violations of International Human Rights Law and Serious Violations of International Humanitarian Law)



# Target group

- Victims who suffered damages mental, physiological, emotional, economic, or general violation of HR
- Via Acting/non-acting which constitutes grave violation of HR or humanitarian law
- Family members of victims

# ПП

# Legal regulation

- UN guarantees
- State responsibility
- UDHR, Article 8
- ICCPR article 2
- International agreement on the prevention of all forms of race discrimination A6
- UN covenant against torture A14
- Convention on the rights of a child A 39
- Hague conventions A3
- Additional protocol to Geneva convention on victims of international armed conflicts – A91
- Rome Statute A 75 and 78



# Examples of reparatory programs

- Canada: church schools for aboriginal people
  - Royal Commission on Aboriginal Peoples: Statement of Reconciliation
  - Admitted that schools followed racist model
  - Apology of Benedict XVI, financial help
- Chile national TRC Rettig's report National Corporation for Reparations and Reconciliation – monthly pensions, educational benefits for children of disappeared people, exclusion from obligatory military service, easier access to health care
- Morocco the Years of Lead
  - Governmental campaign of political repressions, executions, torture, violation of civic rights
  - Independent Arbitration Commission compensation
  - Leads to Equity and Reconciliation Commission for Arabic world



## Problematic aspects

- Logistics: definition of aims, processes, distribution
- UN Directive equality between violation of HR and of civil and political freedoms
  - But what about economic, social and cultural rights?
  - Women in transitional processes?
  - Nairobi Declaration on Women's and Girl's Right to a Remedy and Reparation
  - Gender inequality



- A return of what was taken
- Following the wilful damaging, theft or unjust enrichment
- Problem with return to original state TIME
- Totalitarian regimes weaken individual property nationalization
- New regimes: privatisation processes
- Governments accept responsibility and accountability for the acts of the previous government
  - Interestingly, even despite the different regime form

- 1. State is obliged to compensate violations of HR committed by the government
- 2. The obligation is carried by the next government

Good will, does the new regime accepts its own accountability? Why?



- Next to restoration to previous state, restitution might also include redistribution of the state property
- Tenants typically turn into owners



- Differences across countries:
  - The strength of individual property before the start of expropriation
  - The degree of injustice caused
  - Willingness of the society to accept the moral responsibility
  - Internal limits of the government (fiscal)
  - External limits of the government (WB, IMF)



- Design
  - 1. The form of the benefit
    - Natural restitution
    - Substitutive restitution
    - Question of the property value
  - 2. Who pays?
    - Not only is the new government accountable, but it must also compensate the totalitarian owners
  - 3. To Whom?
    - How to deal with several transfers of the property?
  - 4. Time period



#### South Africa

- Part of post-apartheid
- Inter-generational aspect
- Expropriation for almost 2 centuries (black ghettos and reservations since 1913)
- 1950 more displacements
- Urbanization
- All victims have same claim based on same conditions



#### South Africa

- Redistribution of the land the core element of the African National Congress programme
- Redistribution cannot have the form of another confiscation
  - Expropriation of property is possible but only based on law and for a compensation
  - Market approach
  - Constitution of 1993: Protection of property
- Time aspect: since 19 June 1913
- A lot of legal issues, missing data
- Financial problems of the country



- CC and definition of retroactive justice
- Narrow restitution (no claim for the return of the expropriated land), wide spectrum of subjects
- Everyone should get something, but not what was taken originally
- Expropriation from 1919
- 1949 first forced collectivisation
- 1956 goulash communism collectivisation, but allows "administration of own property"

# Hungary

- The form stirred a huge debate
- Frozen political decision-making
- Shift of the responsibility to the Constitutional Court: Is it possible that the government differentiates the type of compensation based on the type of the property?
  - The Court answers more than it was asked
  - No.
  - Collectivisation of farms: restitution cannot distinguish between who was an original owner and who not
  - THERE IS NO CLAIM FOR RESTITUTION



- Claimants
  - Member of the cooperative with joint ownership
  - Individual who was expropriated between 1939-1949
  - Individual who was persecuted 1939-1949 on his or her property

Only 90 days for active application of the claim



# East Germany

- If restitutions they will be paid by the West Germany
- Principle of Vergangenheitsbewaltigung
- Justice looking backwards
- The core deformation of property relationships during the 4 years of the Soviet occupation: nationalization of the property of war criminals and collaborants
- Redistribution in line with communist principles: breaking down bigger lands
- 1949 collectivisation



## East Germany

- Wolfganf Schauble: "It was and remains a giant task, to overcome and remedy the violations of rights of the past forty-five years, so that in the present and the future there is not great suffering from the losses, and so that old injustices do not become new injustices."
- Restitution and acceptance of individual ownership in line with West Germany market economy
- Problematic aspect: multilayered expropriation nad nationalization leads to collision of claims
- Soviet occupation: 1/3 of the GDR land
- Claim only to people who lost property during socialism, otherwise, compensations, not restitutions
- WHY?



# East Germany

- Conditions:
  - Claim only if the property 1) does not serve the public interest, 2) was not acquired by fraud
  - Governmental body Treuhand

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#### Czechia

- Integral part of transition and change of economy (rare)
- Restitution programs lived through the fall of the Federal republic
- Problems
  - High amount of claims
  - Groups
    - Jewish victims of 2WW
    - Post-war displacement of Germans
    - Communist expropriation (state controls almost all land): collectivization and persecutions



#### Czechia

- Common problem: TIME and new ownerships
- Transitional justice in intergenerational jump
- Small restitution law and Large restitution law
- Federal Act on Land
- From 25 February 1948
  - Fourth restitution act of 1992 regarding ethnic Germans and Hungarians who were not displaced



- Requirement of citizenship and permanent residency in CR
  - X expatriated victims of communist regime
  - Constitutional Court finds this unconstitutional
- According to the purpose of the property: restitution or compensation
- Most restitutions done by 1993 approx. 10% of all immovable property



#### Czechia

- Sudeten Germans
  - Restitutions perceived as a means of their return
  - Ethno-political problems
  - Havel: historical injustice but also group accountability
  - CC rejects land claims based on Beneš's degrees

#### Pincova and Pinc v Czechia

- Formative ECtHR case on restitution programs in CEE, but also on the right to own property (A1 Protocol 1)
- Judgment of 5 November 2002
- A hunting lodge bought from a state company
  - The state owns it from 1948 with no damages paid to previous owners
  - Price: 14 704 CZK (approx. 500 EUR)
- Land Act 229/1991 Col.
- Restitution claim because of 120 EUR
- Bought under the threat of displacement?
- Restitution claim v property claim



#### Pincova and Pinc v Czechia

- Public interest = repairing the injustice caused by the previous regime
- Was the compensation appropriate?

- Three norms
  - Respect of property
  - Conditions of expropriation
  - Regulation of the use in line with public interest



# Reintegration programs

- DDR = Disarmament, Demobilization and Reintegration
- Stability and security
- Actors:
  - International (UN)
  - Regional (ECOWAS, AU)
  - Governmental, NGO
- Transport of combatants
- Reintegration social, economic, political

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# Thank you for your attention