# Power Struggles: Turkey and Iran's Influence in the Caucasus

No War, No Peace: Unresolved Conflicts in the Caucasus Zinaida Bechná 4.12.2024

## Introduction to the South Caucasus Region

- This region is a critical nexus where East meets West. Its position links Europe to Central Asia, making it vital for trade and military strategy.
- The region also serves as a buffer zone between major powers like Russia, Turkey, and Iran.

## Diverse Challenges:

- Ethnic, religious, and linguistic diversity complicates unity.
- Persistent territorial conflicts (e.g., Nagorno-Karabakh) hinder stability.

## Energy Resources:

 Rich in oil and natural gas, making it a focal point for energy transportation routes like pipelines to Europe.

## Turkey's Strategic Alliance with Azerbaijan

- Cultural Bond: Common language and ethnic roots underpin close ties.
- Post-Soviet Azerbaijan saw Turkey as a natural ally for independence and regional strength.
- **Military Significance**: The 2020 war reaffirmed Turkey's role as a guarantor of Azerbaijan's sovereignty.
- Bayraktar drones used in combat became a symbol of Turkish technological and strategic assistance.
- **Economic Pipeline Diplomacy**: Energy corridors bypass Russian influence, giving Turkey and Azerbaijan strategic autonomy.
- Investment in railway and road links complements energy trade.

## Turkey's Complex Relationship with Azerbaijan

- Historical and Cultural Ties:
- Shared linguistic and cultural heritage as Turkic nations.
- Strong bilateral relations rooted in mutual strategic and economic interests.
- Military and Political Cooperation:
- Support in the 2020 Nagorno-Karabakh War:
  - Provision of advanced weaponry, particularly drones.
  - Deployment of Syrian fighters to support Azerbaijan.
- Shusha Declaration (2021):
  - Elevated military, diplomatic, and economic cooperation to a new level.
  - Commitment to mutual defense and regional stability.

- Economic Collaboration:
- Energy and Infrastructure Projects:
  - Key pipelines like TANAP and the Baku-Tbilisi-Ceyhan route.
  - Integration of Azerbaijan into Turkey's broader energy strategy.
- Trade and Connectivity:
  - Expanding transit corridors linking Turkey to the Caspian region and beyond.
- Implications for Regional Dynamics:
- Strengthened Azerbaijan-Turkey axis challenges Russian influence.
- Enhanced strategic depth for Turkey in the South Caucasus and Central Asia.

## Turkey's Relationship with Armenia

- Historical Hostility:
- Legacy of the Armenian Genocide:
  - Continued disputes over historical acknowledgment and reparations.
  - Lack of formal diplomatic relations.
- Recent Developments:
- Attempts at Normalization:
  - Sporadic dialogue aimed at reopening borders.
  - Trade agreements in discussion post-2020 war.
- Challenges to Normalization:
  - Turkey's overt support for Azerbaijan complicates relations.
  - Internal Armenian political resistance to Turkish rapprochement.
- Strategic Calculations:
- Leverage Armenia's geopolitical isolation to further Turkey's influence.
- Use Armenia as a potential bridge to economic projects in the region if normalization succeeds.

## Turkey's Engagement with Georgia

- Strong Bilateral Relations:
- Strategic Partnership:
  - Turkey as Georgia's largest trading partner.
  - Shared commitment to NATO integration.
- Economic Cooperation:
- Energy Transit Routes:
  - Baku-Tbilisi-Ceyhan and Baku-Tbilisi-Erzurum pipelines.
  - Georgia as a critical transit hub for Turkey's energy needs.

- Military Collaboration:
- Joint training exercises to enhance interoperability.
- Support for Georgia's NATO aspirations.
- Broader Implications:
- Georgia's role as a buffer between Turkey and Russia.
- Stability in Turkish-Georgian relations contrasts with tensions elsewhere in the region.

## Iran's Role in the South Caucasus

#### Historical Context:

- Long-standing ties to the region dating back to the Persian Empire.
- Policy focused on maintaining the status quo to prevent external influence.
- Engagement with Armenia:
- Strategic Cooperation:
  - Shared concerns over Azerbaijan-Turkey alignment.
  - Energy exports and economic trade as key pillars.

#### Geopolitical Significance:

 Armenia as a counterbalance to Turkish influence in the South Caucasus.

#### Relationship with Azerbaijan:

#### Complicated Dynamics:

- Cultural ties to Iranian Azeris.
- Tensions over Azerbaijan's relationship with Israel and support for anti-Iran movements.

#### Recent Challenges:

- Border disputes and transit issues exacerbate bilateral tensions.
- Relations with Georgia:
- Limited engagement due to Georgia's pro-Western orientation.
- Potential for collaboration on trade and energy routes remains untapped.

## Iran's Challenges in Regionalism

- Security-Oriented Foreign Policy:
- Focus on preventing conflicts from spilling over into Iranian territory.
- Limited proactive engagement in regional cooperation initiatives.
- External Pressures:
- Western Policies:
  - Efforts to marginalize Iran in energy and transit projects.
  - "Iranophobia" limits Tehran's influence in Azerbaijan and Georgia.
- Turkey's and Russia's Expanding Roles:
  - Sidelining Iran in emerging geopolitical configurations.
- Domestic Constraints:
- Economic challenges hinder Tehran's ability to invest in regional initiatives.
- Internal political divisions limit foreign policy coherence.

## Geopolitical Rivalry: Turkey vs. Russia

### Competing Interests:

- Turkey's Objectives:
  - Assert influence in the Turkic world.
  - Counterbalance Russian dominance in the South Caucasus.

#### Russia's Objectives:

- Maintain its role as the primary security actor.
- Prevent Turkey's overreach in its perceived sphere of influence.

### South Caucasus as a Battleground:

- Nagorno-Karabakh Conflict:
  - Turkey's military support for Azerbaijan reshaped the conflict.
  - Russia's peacekeeping presence secures its foothold.

### Implications for Regional Stability:

Risk of renewed conflict as both powers push their agendas.

## Iran's Approach to Armenia and Azerbaijan

- Balancing Act:Iran's sizable Azeri population (~15 million) makes its policy toward Azerbaijan particularly sensitive.
- Close ties with Armenia counterbalance perceived threats from Azerbaijan-Israel cooperation.
- Energy Diplomacy: Iran provides critical energy resources to Armenia, especially given the country's geographic isolation.
- **Security Concerns**: Tensions with Azerbaijan include border disputes and fear of a separatist spillover.

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## Iran's Limited Engagement with Georgia

- **Geostrategic Limits**: Georgia's orientation toward the West makes Tehran cautious about overreaching.
- Trade Opportunities: Sanctions hinder Tehran's ability to capitalize on Georgia's trade corridors, despite potential benefits.
- Missed Political Influence: Iran's inability to build soft power in Georgia contrasts with its deeper ties elsewhere in the Caucasus.

## Economic Dimensions of Turkey's and Iran's Regional Policies

## • Turkey:

- Dominates economic ties through energy pipelines and trade agreements.
- Turkish companies lead in construction and infrastructure in the Caucasus.

#### • Iran:

- Despite sanctions, Iran remains a significant energy supplier, especially for Armenia.
- Limited trade with Georgia and Azerbaijan restricts Tehran's economic leverage.

## **Challenges for Iran in Regional Integration**

### Security-Oriented Approach:

- Iran prioritizes preventing external threats over active engagement.
- Regionalism suffers due to Tehran's defensive strategies.

#### External Pressures:

- Western policies aim to marginalize Iran's influence.
- Competing interests from Turkey and Russia reduce Tehran's relevance.

#### Domestic Constraints:

- Economic instability undermines investment in regional initiatives.
- Political divisions within Iran hinder coherent foreign policy strategies.

## Geopolitical Rivalry: Turkey vs. Russia in the South Caucasus

### • Turkey:

- Strengthen influence in the Turkic world.
- Undermine Russian dominance.

#### • Russia:

- Maintain its security presence through peacekeeping missions.
- South Caucasus as a Battleground:
- The Nagorno-Karabakh conflict exemplifies competing agendas.
- Turkey's military aid to Azerbaijan directly challenges Russian influence.

## Impact of Turkey and Iran's Policies on Regional Stability

- **Stabilizing Roles**: Turkey's focus on economic interconnectivity reduces risks of isolation for Azerbaijan.
- Iran's consistent stance against external interference seeks to preserve status quo peace.
- **Destabilizing Factors**: Renewed tensions in Nagorno-Karabakh threaten to draw in Turkey and Iran indirectly.

## Protests in Georgia and Regional Implications

#### Local Factors:

 Dissatisfaction with perceived pro-Russian policies fuels nightly demonstrations.

#### International Concerns:

Suspensions of strategic ties with Western powers leave Georgia isolated.

## Turkey and Iran's Role:

• Both countries watch developments carefully but avoid direct involvement to protect their interests.

## Future Prospects for Turkey and Iran in the South Caucasus

- Turkey's Strategic Outlook: Further deepening of ties with Azerbaijan and Georgia.
- Limited scope for progress with Armenia without resolution of historical grievances.
- Iran's Path Forward: Opportunities to act as a mediator in regional disputes.
- Enhanced regional engagement contingent on easing of sanctions.

## **Conclusion: Strategic Outlook**

- Turkey's proactive policies position it as a dominant regional player.
- Iran's cautious approach seeks stability but limits influence.

## Regional Balance:

• Stability depends on cooperation among Turkey, Russia, and Iran alongside Western partnerships.