# Scenario 1: throw a hand grenade into a classroom!

- picture of first year class from multicultural neighbourhood in Teplice published in local newspapers
- many (stupid) people reacted on Facebook and elsewhere
- is their behaviour covered by freedom of speech?





# Who should decide about fundamental rights and their meaning?

- God etc. = natural rights
  - innate to all humans
- each person by herself = selfconcious decision
  - morality?
- majority of the people = parliaments
  - by law (statute)
- supermajority of the people = parliaments / referendums
  - by constitutional law (Bill of Rights)
- judges = courts

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by (binding) case-law









# Scenario 2: could you burn a flag?

- desecration of US flag was a crime in 48 out of 50 US states
- Mr. Johnson burned US flag and was sentenced to a year in prison
- Supreme Court (*Texas v Johnson*, 1989)
  - burning of a flag covered by freedom of speech
  - 5 to 4 majority



# Scenario 3: obligatory public works



- Law 367/2011 Coll.
  - long-term unemployed must participate in a public work in order to maintain financial support
  - adopted in the House of Deputies by 108 votes (69 against)
- opposition asked for a review by the Constitutional Court
- PI. ÚS 1/12
  - law invalidated for a breach of Art. 9 para 1 of Czech Charter of FR (forced labour)
  - many dissenting opinions

# The dilemma of counter-majoritarian difficulty

- judicial review = courts could strike down statutes adopted by parliaments (a body elected directly by the people) for its unconstitutionality
  - concrete judicial review = statute invalidated on the background of a concrete case (injury to an applicant)
  - abstract judicial review = statute invalidated without concrete case
- CMD coined by Alexander Bickel (*The Least Dangerous Branch*, 1962)

"The central function, and it is at the same time the central problem, of judicial review: a body that is not elected or otherwise politically responsible in any significant way is telling the people' s elected representatives that they cannot govern as they would like" (John Hart Ely)

*"The counter-majoritarian difficulty refers to the supposedly anti-democratic nature of judicial review, since it allows courts to overturn the handiwork of elected officials"* (Daniel Farber)

# (Abstract) answer: Why judiciary shall have this power

allegory of Ulysses and the Sirens

**People** (Ulysses) are aware of the temptations of short-term preferences (song of the Sirens) on their long-term constitutional commitments (ship's course), so they bind themselves to the **Constitution** (mast) and even if Ulysses protests (legislators accepting current opinions), courts (ropes) save him from losing his mind



### Value of different fundamental rights

- supporters of JR: some rights (equality, human dignity etc.) must be protected from majoritarian decisions
- critics: democracy is crucial, based on one man one vote principle (legitimacy)
  - assumptions: open elections, fair legislative process
- threat: tyranny of the majority
  - critics: in any case about a right there is a tyranny involved (someone wins or loses)
  - but supporters: the case of "discrete and insular minorities" (United States v Carolene Products, 1938)

### Scenario 4: separate but equal doctrine

- all US citizens are equal but it is possible to separate according to race
- separation obligatory in 17 US states
- Supreme Court (Brown v) Board of Education of

  - Topeca, 1954)
    separate educational facilities are inherently unequal
    unanimous decision





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  - critics: in any case about a right there is a tyranny involved (someone wins or loses)
  - supporters: the case of "discrete and insular minorities" (United States v Carolene Products, 1938)
    - but: do the topical and decisional minorities overlap?
      (affirmative action un/supported by both blacks or whites)

# **Rights and institutional (dis)advantages**

- members of parliament v judges
  - directly elected members v appointed
  - dependency v insulation from public opinion
- decision-making rules
  - majority rule in parliaments (representation)
    - safeguards against dominance of the majority
  - majority rule in courts
    - sometimes also safeguards (Czech CC: 9 out of 15 judges to invalidate statute)
    - but what is the justification of voting?
- intermezzo: do the courts always provide "more rights"?
  - Plessy v Ferguson (1896): establishment of the separate but equal doctrine

# Scenario 5: working conditions of bakers

- New York adopted a regulation setting the max working hours of bakers to 10 hours/day (60 h/week)
- Supreme Court (Lochner v New York, 1905)
  - breach of a freedom of contract (right to sell or purchase labour)
  - followed by an era in which the SC struck down many laws regulating "economic liberty"

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# What is the meaning of rights?

### supporters of JR

- interpretation requires expertise (undetermined texts)
  - instruments such as proportionality test applied
- detailed reasoning of the outcome provided
- decision based on a concrete case
- opponents of JR
  - members of parliament also justify their decisions
  - is the meaning of certain right really a legal issue?
    - concrete case unimportant in the end
    - some decisions rather have moral dimension?

# **Scenario 6: right to abortion**

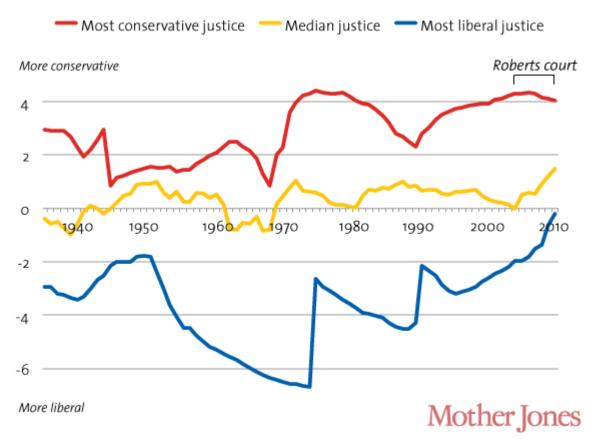
- abortion forbidden in many countries around the world
- right of a women to decide about her body or right to life of an unborn child?
- US Supreme Court (*Roe v Wade*, 1973)
  - woman's right to privacy under due process clause prevailed
- European Court of Justice (*A*, *B* and *C* v Ireland, 2010)
  - Art. 8 ECHR (right to privacy) does not guarantee right to abortion
  - Ireland may keep the ban on abortion
- Antonin Scalia: "Do we decide on texts and their interpretation or about value judgments?"
  - maybe the latter are better left to the common man?

# **Dissolving counter-majoritarian difficulty**

- what if courts generally do not act against political majorities?
  - supported by empirical evidence (e.g. in the US); reasons:
    - judges appointed by democratically elected bodies
    - fear of backlash (constitutional changes), no compliance from other powers
    - judges with similar values as common man?
- people generally have trust in courts
  - democratic legitimacy only part of the (whole) picture
- but how far could courts go in order not to lose support?

### Ideological developme nt of the US Supreme Court

Ideological spectrum of Supreme Court justices, 1937-2010



Justices' ideological ratings measured as Martin-Quinn scores. 1937, 1938, 1956, and 2005 counted twice due to justices being replaced mid-term. Source: Andrew D. Martin (Washington University School of Law) and Kevin M. Quinn (UC Berkeley School of Law)

Suppor t for the US Supre me Court

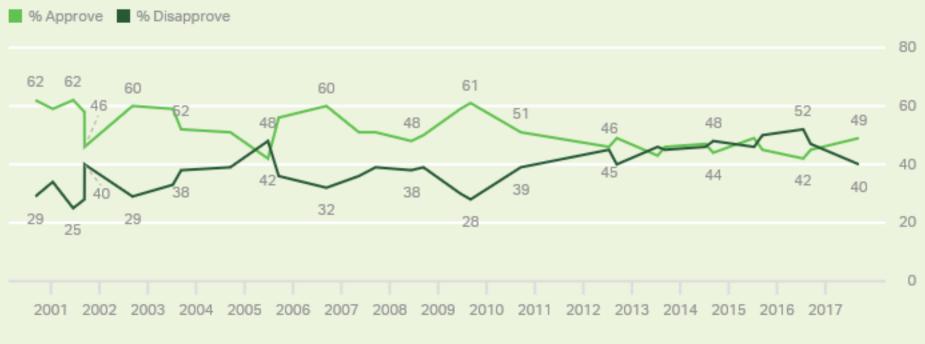
Percentage with "a great deal" or "quite a lot" of confidence in the institution

	June 2006	June 2016	Difference, 2006 to 2016
	%	%	pct. pts.
Military	73	73	0
Police	58	56	-2
Church or organized religion	52	41	-11
Medical system	38	39	+1
Presidency	33	36	+3
U.S. Supreme Court	40	36	-4
Public schools	37	30	-7
Banks	49	27	-22
Organized labor	24	23	-1
Criminal justice system	25	23	-2
Television news	31	21	-10
Newspapers	30	20	-10
Big business	18	18	0
Congress	19	9	-10

GALLUP POLLS, JUNE 1-4, 2006, AND JUNE 1-5, 2016

# **Support for the US Supreme Court**

# Do you approve or disapprove of the way the Supreme Court is handling its job?



GALLUP

# **Trust in Czech Constitutional Court**

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#### Graf 4: Důvěra/nedůvěra obyvatel vybraným institucím (%)

# Conclusion

- is judicial review good or bad?
  - <u>depends on perspective and concrete</u> <u>situations</u>
  - disclaimer: our framework apply only to functioning democratic societies
- allegory of judiciary as a bungee cord (Friedman)
  - courts could stray from the public opinion but eventually get back in line
- weak judicial review as a solution?
  - court signals breach, then up to a parliament to remedy
  - e.g. the UK, Canada

